Rumania: The Rumanian regime is clearly concerned over the possibility of a Soviet invasion.

the Rumanian armed forces, consisting of eight divisions, are in an initial alert phase, and that head-quarters personnel have dispersed to their operational posts.

reported that unusually large numbers of troops were departing on trains for outlying military garrisons on the night of 21 August, and that there were a few other signs of unusual military activity.

In several public meetings since 21 August, Rumanian leaders whipped up crowds into displays of great enthusiam and unity. The Rumanian parliament on 22 August unanimously re-endorsed regime leader Ceausescu's emphasis on national sovereignty and unanimity among the leadership. This show of unity is probably designed to preclude, in the event of intervention, any Soviet claims that dissident Rumanian leaders had called in Soviet troops.

There is no hard evidence, however, of any Soviet military activity which would be a prelude to intervention. US diplomats and attachés in Budapest and Sofia have reported no signs of Soviet, Hungarian, or Bulgarian troop concentrations. The embassy in Budapest, furthermore, reported that the Hungarian-Rumanian border remained open through 23 August. Rumors of possible Soviet intervention, floated by Rumanian diplomats in several Western capitals, are probably intended to elicit information and to arouse sympathy for Rumania which might deter such Soviet action.

There are sufficient uncommitted air and ground forces available, however, should the Soviets and their pact allies decide to move into Rumania. There are at least six Soviet divisions in the Odessa Military District adjacent to Rumania and at least eight divisions in the Kiev

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Military District farther north. There are also several divisions in the Carpathian Military District which were not moved into Czechoslovakia and which would presumably be available. Although most of these divisions have been understrength, they may have been filled out during the recent "rear services" exercise which took place in the western USSR, Poland, and East Germany.

In Hungary, in addition to four Hungarian divisions, there are four Soviet divisions. Bulgaria has 12 divisions, most of which are oriented toward Greece. Hungarian and Bulgarian participation in the occupation of Czechoslovakia was probably limited to token forces.

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